

PENRITH CITY COUNCIL

MAJOR ASSESSMENT REPORT

Application number:	DA21/0361
Proposed development:	Demolition of Existing Building
Property address:	7 Reserve Street, PENRITH NSW 2750
Property description:	Lot 2 DP 198621 Lot 1 DP 198621
Date received:	26 May 2021
Assessing officer	Lawrence Ligato
Zoning:	Zone B4 Mixed Use - LEP 2010
Class of building:	N/A
Recommendations:	Approve

Executive Summary

Council is in receipt of a development application for the demolition of an existing building at 7 Reserve Street, Penrith. An assessment under Section 4.15 of the Environmental Planning and Assessment Act 1979 has been undertaken and the application is recommended for approval, subject to recommended conditions.

The owner of the property is Penrith City Council, therefore, the application requires consideration by the Penrith Local Planning Panel.

Site & Surrounds

The subject site is situated on the north-western side of Reserve Street, Penrith. The two lots combined are approximately 610m² in area, are orientated in a south-eastern direction and are relatively flat.

An inspection of the site was undertaken on 8 June 2021 and the site is currently occupied by an existing building that was previously used as a day care centre.

The surrounding area is characterised by high density residential development and mixed uses such as commercial uses, a public swimming pool complex, bowling club, and shopping centre.

Proposal

The proposed development involves:

- Demolition of existing building.

Plans that apply

- Local Environmental Plan 2010 (Amendment 4)
- Development Control Plan 2014
- Sydney Regional Environmental Plan No.20 - Hawkesbury Nepean River

• Section 4.15 - Evaluation

The development has been assessed in accordance with the matters for consideration under Section 4.15 of the Environmental Planning and Assessment Act 1979, and having regard to those matters, the following issues have been identified for further consideration:

Section 4.15(1)(a)(i) The provisions of any environmental planning instrument

Sydney Regional Environmental Plan No.20 - Hawkesbury Nepean River

An assessment has been undertaken of the application against relevant criteria with Sydney Regional Environmental Plan No 20—Hawkesbury-Nepean River (No 2—1997) and the application is satisfactory subject to recommended conditions of consent.

Local Environmental Plan 2010 (Amendment 4)

Provision	Compliance
Clause 2.7 Demolition requires development consent	Complies - See discussion

Clause 2.7 Demolition requires development consent

The demolition of a building or work may be carried out only with development consent.

Section 4.15(1)(a)(iii) The provisions of any development control plan

Development Control Plan 2014

Provision	Compliance
DCP Principles	Complies
C1 Site Planning and Design Principles	Complies
C2 Vegetation Management	N/A
C3 Water Management	N/A
C4 Land Management	Complies
C5 Waste Management	Complies - see Appendix - Development Control Plan Compliance
C6 Landscape Design	N/A
C7 Culture and Heritage	N/A
C8 Public Domain	N/A
C9 Advertising and Signage	N/A
C10 Transport, Access and Parking	N/A
C11 Subdivision	N/A
C12 Noise and Vibration	N/A
C13 Infrastructure and Services	N/A

Section 4.15(1)(a)(iiia) The provisions of any planning agreement

There are no planning agreements applying to this application.

Section 4.15(1)(a)(iv) The provisions of the regulations

The regulations do not present any further restrictions or requirements for the proposed development on the subject site.

Section 4.15(1)(b) The likely impacts of the development

Likely impacts of the proposed development as identified throughout the assessment process include:

(i) Context and Setting (environmental impacts and impacts on built environment)

The demolition will have no adverse on natural environment.

(ii) Access and transport

The demolition will have no adverse impact on the local road system.

(iii) Heritage

The properties are not subject to any Heritage Order or identified as a heritage item under a planning instrument.

(iv) Soil

The proposed demolition will have no impact on soil erosion and sedimentation.

Adequate sedimentation and erosion controls are proposed as part of the development and are suitably addressed by recommended conditions of consent.

(v) Natural and Technological Hazards

The properties are subject to flooding. The proposed demolition is not required to be referred to Council's Development Engineers for comment.

(vi) Waste Management and Asbestos Management

- A Waste Management Plan was submitted as part of this Development Application. A condition has been placed on the consent that this Waste Management Plan is to be complied with at all times.
- Council's adopted asbestos condition has been placed on the consent that states that any demolition works involving the removal of all asbestos shall only be carried out by a licensed asbestos removal contractor who has a current WorkCover Asbestos Licence.

Section 4.15(1)(d) Any Submissions

Community Consultation

In accordance with Clause 4.4 of Appendix F4 of Penrith Development Control Plan 2014, the proposed demolition did not have to be notified.

Section 4.15(1)(e) The public interest

The proposed development will not generate any significant issues of public interest.

Conclusion

In assessing this application against the relevant environmental planning policies, being Penrith Local Environmental Plan 2010 and Penrith Development Control Plan 2014, the proposal satisfies the aims, objectives and provisions of these policies. The site is suitable for the proposed demolition, the proposal is in the public interest and there is unlikely to be negative impacts arising from the proposed demolition. Therefore, the application is worthy of support, subject to recommended conditions.

Recommendation

That DA21/0361 for the demolition of existing building at 7 Reserve Street PENRITH NSW 2750, be approved subject to the attached conditions.

General

1 [A02F - Approved Fast Light Das](#)

The development must be implemented substantially in accordance with the plans stamped approved by council, the application form, and any supporting information received with the application, except as may be amended in red on the approved plans and by the following conditions.

Demolition

2 [B001 - Demolition of existing structures](#)

The existing dwellings and outbuildings on 118 and 120 Station Street, Penrith are to be demolished as part of the approved work.

3 [B002 - AS FOR DEMOLITION AND DISPOSAL TO APPROVED LANDFILL SITE](#)

All demolition works are to be conducted in accordance with the provisions of AS 2601-1991 "The Demolition of Structures". **Prior to demolition**, all services shall be suitably disconnected and capped off or sealed to the satisfaction of the relevant service authority requirements.

All demolition and excavated material shall be disposed of at a Council approved site or waste facility. Details of the proposed disposal location(s) of all excavated material from the development site shall be provided to the Principal Certifying Authority **prior to commencement of demolition**.

4 [B003 - ASBESTOS \(amended from Council adopted version\)](#)

Prior to commencement of demolition works on site, a portaloo with appropriate washing facilities shall be located on the site and the Principal Certifying Authority is to be satisfied that:

- Measures are in place so as to comply with the WorkCover Authority's "Short Guide to Working with Asbestos Cement" and
- The person employed to undertake the works is a licensed asbestos removal contractor and is holder of a current WorkCover Asbestos Licence.

Any demolition works involving the removal of all asbestos shall only be carried out by a licensed asbestos removal contractor who has a current WorkCover Asbestos Licence.

All asbestos laden waste, including asbestos cement flat and corrugated sheeting must be disposed of at a tipping facility licensed by the Environmental Protection Authority to receive asbestos wastes.

5 [B004 - Dust](#)

Dust suppression techniques are to be employed during demolition to reduce any potential nuisances to surrounding properties.

6 [B005 - Mud/Soil](#)

Mud and soil from vehicular movements to and from the site must not be deposited on the road.

7 [B006 - Hours of work](#)

Demolition works will be restricted to the following hours in accordance with the NSW Environment Protection Authority Noise Control Guidelines:

- Mondays to Fridays, 7am to 6pm
- Saturdays, 7am to 1pm (if inaudible on neighbouring residential premises), otherwise 8am to 1pm
- No demolition work is permitted on Sundays and Public Holidays.

In the event that the demolition relates to works inside the building and do not involve external walls or the roof, and do not involve the use of equipment that emits noise then the demolition works are not restricted to the hours stated above.

The provisions of the Protection of the Environment Operations Act, 1997 in regulating offensive noise also apply to all construction works.

Environmental Matters

8 [D001 - Implement approved sediment& erosion control measures](#)

Erosion and sediment control measures shall be installed **prior to the commencement of works on site** including approved clearing of site vegetation. The erosion and sediment control measures are to be maintained in accordance with the approved erosion and sediment control plan(s) for the development and the Department of Housing's "Managing Urban Stormwater: Soils and Construction" 2004.

(Note: To obtain a copy of the publication, you should contact Landcom on (02) 98418600).

The approved sediment and erosion control measures are to be installed **prior to and maintained throughout the construction phase of the development until the land, that was subject to the works, have been stabilised and grass cover established.** These measures shall ensure that mud and soil from vehicular movements to and from the site does not occur during the construction of the development.

9 [D009 - Covering of waste storage area](#)

All waste materials stored on-site are to be contained within a designated area such as a waste bay or bin to ensure that no waste materials are allowed to enter the stormwater system or neighbouring properties. The designated waste storage areas shall provide at least two waste bays / bins so as to allow for the separation of wastes, and are to be fully enclosed when the site is unattended.

10 [D010 – Appropriate disposal of excavated or other waste](#)

All excavated material and other wastes generated as a result of the development are to be re-used, recycled or disposed of in accordance with the approved waste management plan.

Waste materials not specified in the approved waste management plan are to be disposed of at a lawful waste management facility.

All receipts and supporting documentation must be retained in order to verify lawful disposal of materials and are to be made available to Penrith City Council on request.

Construction

11 [H002 - All forms of construction](#)

Prior to the commencement of construction works: *Nominate*

(a) Toilet facilities at or in the vicinity of the work site shall be provided at the rate of one toilet for every 20 persons or part of 20 persons employed at the site. Each toilet provided must be:

- a standard flushing toilet connected to a public sewer, or
- if that is not practicable, an accredited sewage management facility approved by the council, or
- alternatively, any other sewage management facility approved by council.

(b) All excavations and backfilling associated with the erection or demolition of a building must be executed safely and in accordance with the appropriate professional standards. All excavations associated with the erection or demolition of a building must be properly guarded and protected to prevent them from being dangerous to life or property.

(c) If an excavation associated with the erection or demolition of a building extends below the level of the base of the footings of a building on an adjoining allotment of land, the person causing the excavation to be made:

- must preserve and protect the building from damage, and
- if necessary, must underpin and support the building in an approved manner, and
- must, at least 7 days before excavating below the level of the base of the footings of a building on an adjoining allotment of land, give notice of intention to do so to the owner of the adjoining allotment of land and furnish particulars of the excavation to the owner of the building being erected or demolished. The owner of the adjoining allotment of land is not liable for any part of the cost of work carried out for the purposes of this condition, whether carried out on the allotment of land being excavated or on the adjoining allotment of land, (includes a public road and any other public place).

Engineering

12 [K026 - Stabilised access](#)

All land required for vehicular access within the site is to be stabilised.

13 [K041](#)

An Infrastructure Restoration Bond is to be lodged with Penrith City Council for development involving works around Council's Public Infrastructure Assets. The bond is to be lodged with Council prior to commencement of works. The bond is based upon the estimated value of the works with a bond of \$500 payable for the subject development.

The bond is refundable once a final inspection has been carried out by Council's Works Department and the works have been completed to Council's satisfaction. The bond may be used to repair or reinstate any damage that occurs to Council's Public Infrastructure Assets as a result of the development works.

Contact Council's City Works Department on 4732 7777 or visit website to obtain the form and request for final inspection.

Landscaping

14 [L008 - Tree Preservation Order](#)

No trees are to be removed, ringbarked, cut, topped, or lopped or wilfully destroyed without the prior consent of Penrith City Council and in accordance with Council's Tree Preservation Order and Policy.

15 [L Special - tree protection](#)

All trees on site are to be protected in accordance with the specification in Penrith City Council's Park and Street Tree Management Plan and AS 4970–2009 (Protection of trees on development sites).

Appendix - Development Control Plan Compliance

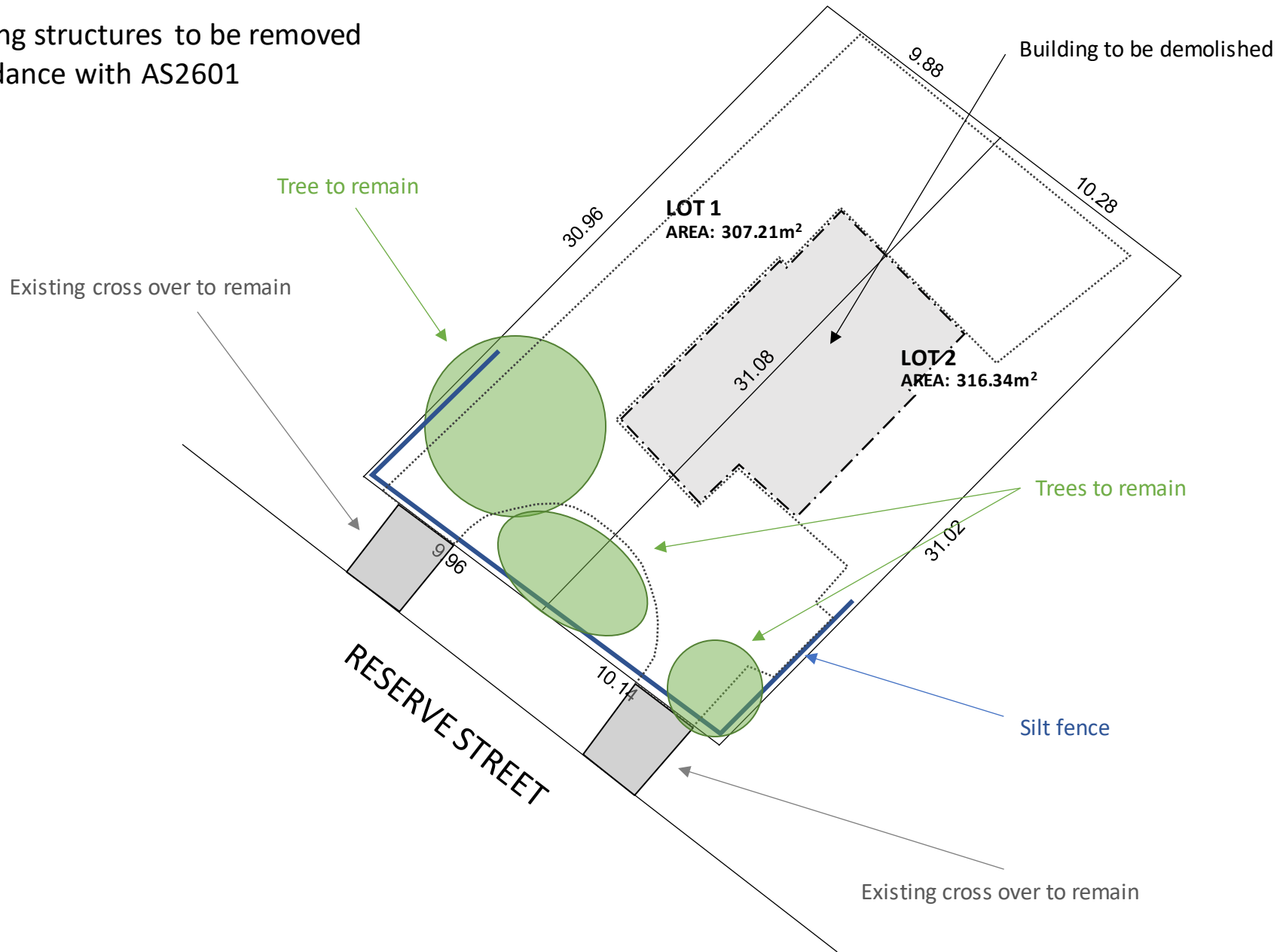
Development Control Plan 2014

Part C - City-wide Controls

C5 Waste Management:

- A Waste Management Plan was submitted as part of this Development Application. A condition has been placed on the consent that this Waste Management Plan is to be complied with at all times.
- Council's adopted asbestos condition has been placed on the consent that states that any demolition works involving the removal of all asbestos shall only be carried out by a licensed asbestos removal contractor who has a current WorkCover Asbestos Licence.

All existing structures to be removed
in accordance with AS2601



LOT NO:
1 & 2

DEPOSITED PLAN:
198621

COUNCIL/LGA:
PENRITH

DEMOLITION PLAN



NORTH



WASTE MANAGEMENT PLAN

DEMOLITION

SITE ADDRESS

7 Reserve Street, Penrith, NSW 2750

STRUCTURE TYPE

Single storey timber clad building

Materials		Destination		
		Re-use and recycling		Disposal
Material	Estimated Volume	Onsite	Offsite	Landfill Site
Excavation (e.g. soil, rock)				
Green Waste	5m3		Blacktown Waste Marsden Park	
Bricks	15t		Boral Recycling Wetherill Park	
Concrete	25t		Boral Recycling Wetherill Park	
Timber	9t			Blacktown Waste Marsden Park
External Cladding (Lead Paint)				
Plasterboard	4t			Blacktown Waste Marsden Park
Fibre cement sheeting (Asbestos)	2.2t			SUEZ Kemps Creek
Metals	0.5t		Infrabuild Wetherill Park	
Other				
Floor Coverings	3m3			Blacktown Waste Marsden Park
Insulation (SMF)				

Asbestos Removal Licence: AD211455

Demolition License: AD202713

RMA Group



STATEMENT OF ENVIRONMENTAL EFFECTS DEMOLITION

PROPERTY DETAILS

Lot 1 DP198621 & Lot 2 DP198621

7 Reserve Street

Penrith 2750

Zone: B4 Mixed Use

DESCRIPTION OF THE PROPOSED DEVELOPMENT

This Statement of Environmental Effects is in reference to the proposed demolition for the building situated at 7 Reserve Street, Penrith.

The property is located on the northern side of Reserve Street and is currently occupied by a single building (former childcare centre) with unsealed public parking to the north-east and south-east of the property and another single building to the left of the property.

The proposal is to demolish the building that is approximately 14m deep and 8m wide (114m²). The site is currently closed due to the condition of the building that is no longer fit for operation. It has a history of vandalism, homelessness and anti-social behaviour with fencing unable to secure the site long term, therefore demolition is being pursued.

The demolition will be completed by a licenced demolition contractor including fully licenced works for the responsibly controlled asbestos removal as indicated within the attached waste management plan.

PLANNING CONSIDERATIONS

The demolition of a building or work is identified in Clause 2.7 *Penrith Local Environmental Plan 2010* as permitted development that requires consent.

IMPACT IDENTIFICATION

The impacts of this development have been identified through desktop and physical site analysis and advice has also been provided by professional demolition contractors.

Hazardous material has been identified through the completion of a Hazardous Building Materials Register by environmental professionals.

POTENTIAL IMPACTS & MITIGATION STRATEGIES

Infrastructure

There is a sewer main that runs along the rear of the property, a water main that runs through the footpath and the water metre is in the front garden bed. The water supply will be capped. The kerb, gutter and street surface and driveways are all in good condition. One panel of the footpath has a crack through the middle. It is expected that the stated infrastructure will not be affected by the demolition.

A Dial Before You Dig search will be conducted prior to the commencement of demolition. Removal of the ground slab and footings will be limited to 500mm below ground level.

Adjacent Properties

The property to the west of the subject property will not be affected by the proposal. To the north and east is unsealed, unmarked car parking which will also be unaffected by the proposal.

Tree Removal or Damage

The trees on site will remain and will be protected in accordance with the specification in the Park and Street Tree Management Plan.

A Tree Protection Zone will be established around the large tree on the western boundary during the demolition.

Noise, Water, Air Pollution & Stormwater

Noise from machinery and dust produced by the demolition may impact the people using the adjacent property and carparking that surrounds the subject property.

For noise control, all works will be conducted during normal working hours, 7:00am to 3:30pm. The use of rock breakers will also be minimised.

For dust control, high pressure water sprayers will be used to dampen dust, loads will be lowered into vehicles rather than dropping from a height, and work will be ceased during windy conditions when dust cannot be controlled via water sprays.

For sediment and erosion control, sediment fences will be installed to prevent sediment laden runoff leaving the site, site socks will be installed outside the site and any drain inlets will be covered with silt fabric.

Asbestos/Lead Paint Removal/Hazardous Waste arising from Demolition

Hazardous materials have been identified at the site, including non-friable asbestos, synthetic mineral fibre insulation, lead paint and lead dust.

A licenced demolition and hazardous materials contractor will be used to complete the works associated with the proposal.

Disposal of Demolished Materials

Given there is hazardous waste on the site, sorting of materials will be necessary when disposing. A Waste Management Plan has been completed as part of the development application.

Public Safety

The public may be affected by the movement of machinery and trucks on the street, as well as blocking the access to footpaths.

Gates will be kept closed except during truck and machinery movements. The site will also remain fenced to prevent unauthorised access. Spotters will be used during demolition and truck movements to monitor the public around the site.



Pedestrians will be temporarily stopped on the footpath by workers to prevent them crossing during truck movements. Licenced traffic controllers will be used for truck guidance to and from the site.

Post Demolition Use of Land

Post Demolition the site will be vacant. Permanent chain fences will be installed around the site as a public safety measure and to ensure no unauthorised access.

The site is currently secured with construction fencing. This will remain in place throughout the demolition process and will be removed once a clearance certificate has been issued.

CONCLUSION

This Statement of Environmental Effects has been prepared by the Property Development Department of Penrith City Council to accompany the development application lodged for the demolition of the building situated at 7 Reserve Street, Penrith.

Potential impacts have been identified and impact minimisation strategies have been provided to mitigate any issues that may arise during the demolition.

ATTACHMENTS

1. Site Plan/Demolition Plan
2. Waste Management Plan