Proposed Mixed Use Development

26-30 Hope Street, Penrith

TRAFFIC AND PARKING ASSESSMENT REPORT

13 September 2021

Ref 21559



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1. INTRODUCTION

This report has been prepared to accompany a development application to Penrith City

Council for a mixed use development proposal to be located at 26-30 Hope Street, Penrith

(Figures 1 and 2).

Council has previously approved the demolition of the existing buildings on the site and the

construction of a new six-storey residential apartment development, comprising a total of 38

units (DA20/0365).

Off-street parking in the DA20/0365 scheme was approved for a total of 61 cars (including 4

disabled spaces) in a new two-level basement parking area, in accordance with Council's

DCP 2014 requirements. Vehicular access to the site was approved to be provided via a new

entry/exit driveway located towards the western end of the Hope Street site frontage.

This new development application involves converting half of the DA20/0365 approved

ground floor private storage room, into a medical clinic, comprising two consulting rooms

and a reception/waiting area.

The proposed works also include the conversion of the DA20/0365 approved Units 18 & 19

on Level 2 from 1 bed & 3 bed apartments, respectively, into two x 2 bed apartments. The

vast majority of the approved floor plans remain unchanged from the DA20/0365 approved

scheme, including the overall apartment yield.

Off-street parking is proposed to be provided for a total of 61 cars (including 5 disabled

spaces) in a new two-level basement parking area, in a near-identical layout to the

DA20/0365 approved scheme and in accordance with Council's DCP 2014 requirements.

Vehicular access to the site is proposed to be provided via a new entry/exit driveway located

towards the western end of the Hope Street site frontage, consistent with the approved design.

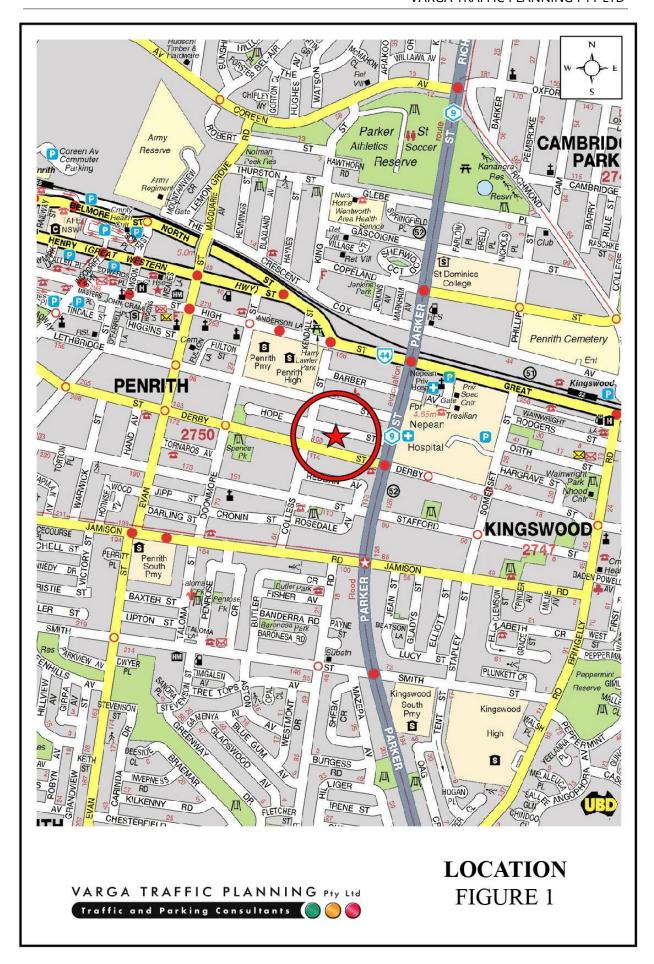
The purpose of this report is to assess the traffic and parking implications of the development

proposal and to that end this report:

describes the site and provides details of the development proposal

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- reviews the road network in the vicinity of the site
- estimates the traffic generation potential of the development proposal
- assesses the traffic implications of the development proposal in terms of road network capacity
- reviews the geometric design features of the proposed car parking and loading facilities
 for compliance with the relevant codes and standards
- assesses the adequacy and suitability of the quantum of off-street car parking and loading provided on the site.





2. PROPOSED DEVELOPMENT

Site

The subject site is located on the southern side of Hope Street, approximately 100m east of Colless Street. The site has a street frontage approximately 47m in length to Hope Street and occupies an area of approximately 1,894m². The subject site is currently occupied by three dwelling houses, each with a separate vehicular access driveway off Hope Street.

An aerial image of the site and its surroundings is reproduced below.



Previously Approved Development – DA20/0365

Council has previously approved the demolition of the existing buildings on the site to facilitate the construction of a new six-storey residential apartment development, comprising a total of 38 units, as follows:

DA20/0365 - Approved Unit Mix

1 bedroom apartments:
2 bedroom apartments:
3 bedroom apartments:
6
TOTAL APARTMENTS:
38

Off-street parking for the DA20/0365 approved scheme was approved for a total of 61 cars in

a new two-level basement parking area, in accordance with Council's DCP 2014

requirements. Vehicular access to the site was approved to be provided via a new entry/exit

driveway located towards the western end of the Hope Street site frontage.

Waste collection for the DA20/0365 scheme was approved to be undertaken by Council's

9.7m long garbage truck, with a dedicated loading area to be located in the south-western

corner of the ground floor level. The approved loading area included a mechanical turntable,

thereby allowing all trucks to enter and exit the site in a forward direction at all times.

Vehicular access to the loading area was approved to be provided via the abovementioned

entry/exit driveway located at the western end of the Hope Street site frontage.

Plans of the DA20/0365 approved scheme were prepared by Building Design & Technology

and are reproduced in Appendix A.

Proposed Development

In order to compliment the nearby Hospital Precinct located to the east of the site, and to

achieve a more economically viable outcome, this development application involves a

number of modifications to the DA20/0365 approved scheme.

As noted in the foregoing, this new development application involves converting half of the

DA20/0365 approved ground floor private storage room, into a medical clinic, comprising

two consulting rooms and a receptionist/waiting area.

The medical clinics will have a maximum of 2 specialist doctors and a secretary/support staff

on site at any given time.

It is envisaged that the appointments for the consulting rooms will be booked at 30 minute

intervals, such that there will only ever be 2 or 3 appointments occurring at any one point in

time.

The proposed clinics seek to operate 6 days a week, as follows:

Monday to Wednesday & Friday: 8:30am to 5:30pm
Thursday: 8:30am to 7:00pm
Saturday: 8:30am to 1:00pm

Sunday: CLOSED

In addition, the proposed works also include the conversion of the DA20/0365 approved Units 18 & 19 on Level 2 from 1 bed & 3 bed apartments, respectively, into two x 2 bed apartments. The vast majority of the approved floor plans remain *unchanged* from the DA20/0365 approved scheme, including the overall apartment yield, as follows:

	Approved	Proposed
1 bedroom apartments:	13	12
2 bedroom apartments:	19	21
3 bedroom apartments:	6	5
TOTAL APARTMENTS:	38	38

Off-street parking is proposed for a total of 61 cars, comprising 45 residential spaces (including 4 disabled spaces), 8 visitor spaces (including a shared car wash bay), 7 medical spaces (including a disabled space) and a dedicated service bay, in a new two-level basement car parking area, in accordance with Council's requirements.

Waste collection for the proposed development is again to be undertaken by Council's 9.7m long garbage truck, with a dedicated loading area to be located in the south-western corner of the ground floor level, equipped with a mechanical turntable, consistent with the approved design.

Vehicular access to the car parking and loading area is to be provided via the approved entry/exit driveway located at the western end of the Hope Street site frontage, which remains *unchanged*.

In this regard, it is noted that the previously approved basement footprint, approved car parking layout, vehicular access, loading and waste collection arrangements remain generally *unchanged* from the DA20/0365 approved scheme.

Plans of the proposed development have been prepared by *Building Design & Technology* and are reproduced in Appendix B.

3. TRAFFIC ASSESSMENT

Road Hierarchy

The road hierarchy allocated to the road network in the vicinity of the site by the Roads and

Maritime Services is illustrated on Figure 3.

Great Western Highway is classified by the RMS as a State Road and provides the key east-

west road link in the area, linking Parramatta to Emu Plains. It typically carries three traffic

lanes in each direction in the vicinity of the site, with opposing traffic flows separated by a

central median island and turning bays provided at key locations.

Parker Street/The Northern Road are also classified by the RMS as a State Roads and provide

the key north-south road link in the area, linking Bligh Park to Narellan. It typically carries

three traffic lanes in each direction in the vicinity of the site, with opposing traffic flows

separated by a central median island and turning bays provided at key locations.

Jamison Road (west of Parker Street) is classified by the RMS as a Regional Road and

provides a secondary east-west road link through the local area between Parker Street and

Mulgoa Road. It typically carries two traffic lanes in each direction in the vicinity of the site

with kerbside parking permitted at selected locations.

Hope Street is a local, unclassified road which is primarily used to provide vehicular and

pedestrian access to frontage properties. Kerbside parking is generally permitted on both

sides of the road.

Existing Traffic Controls

The existing traffic controls which apply to the road network in the vicinity of the site are

illustrated on Figure 4. Key features of those traffic controls are:

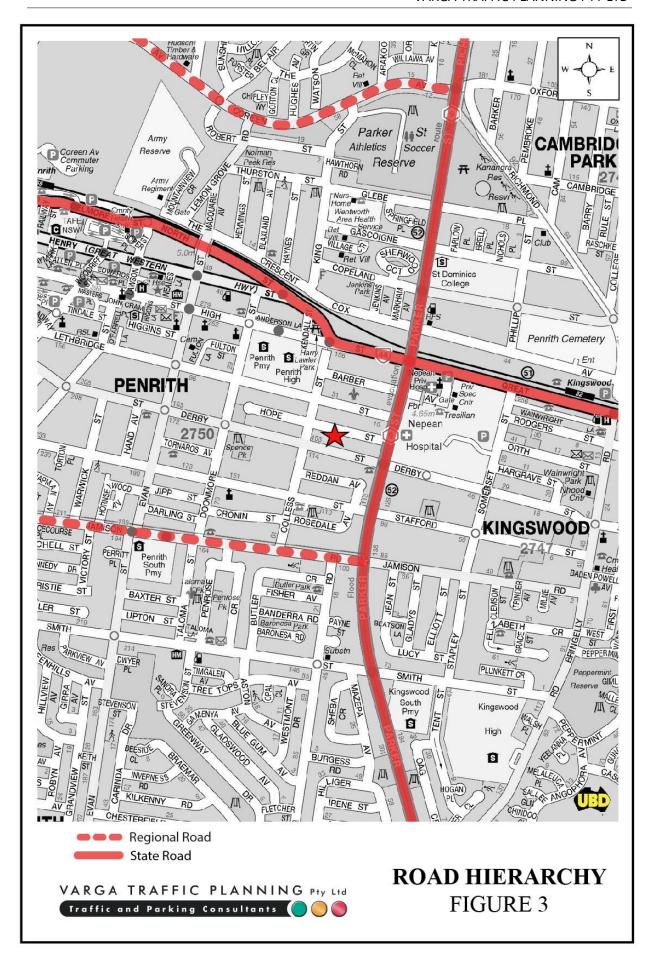
a 60 km/h SPEED LIMIT which applies to the Great Western Highway and Parker

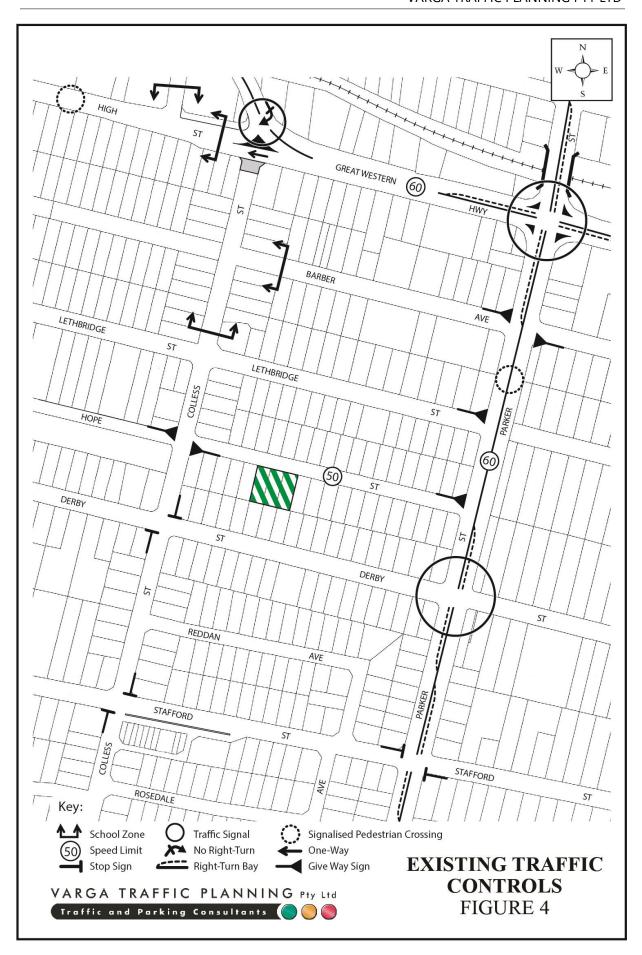
Street

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• a 50 km/h SPEED LIMIT which applies to Hope Street and all other local roads in the

area

• a 40 km/h SCHOOL SPEED ZONE which applies within the vicinity of Penrith Public

School and Penrith High School

GIVE WAY SIGNS in Hope Street where it intersects with Parker Street and Colless

Street

TRAFFIC SIGNALS in Parker Street where it intersects with the Great Western

Highway and Derby Street

a CENTRAL MEDIAN ISLAND in Parker Street which precludes right turn

movements into and out of Hope Street.

Projected Traffic Generation

The traffic implications of development proposals primarily concern the effects of the

additional traffic flows generated as a result of a development and its impact on the

operational performance of the adjacent road network, particularly during the weekday

commuter peak periods.

An indication of the traffic generation potential of the development proposal is provided by

reference to the Roads and Maritime Services' publication Guide to Traffic Generating

Developments, Section 3 – Land Use Traffic Generation (October 2002) and the updated

traffic generation rates in the RMS Technical Direction (TDT 2013/04a) document.

The TDT 2013/04a document specifies that it replaces those sections of the RMS Guidelines

indicated, and must be followed when RMS is undertaken trip generation and/or parking

demand assessments.

The RMS Guidelines and the updated TDT 2013/04a are based on extensive surveys of a

wide range of land uses and nominate the following traffic generation rates which are

applicable to the development proposal:

High Density Residential Flat Dwellings

AM: 0.19 peak hour vehicle trips per unit

PM: 0.15 peak hour vehicle trips per unit

The RMS Guidelines also make the following observation in respect of high density

residential flat buildings:

Definition

A high density residential flat building refers to a building containing 20 or more dwellings. This does

not include aged or disabled persons housing. High density residential flat buildings are usually more

than 5 levels, have basement level car parking and are located in close proximity to public transport

services. The building may contain a component of commercial use.

Factors

The above rates include visitors, staff, service/delivery and on-street movements such as taxis and pick-

up/set-down activities.

Notwithstanding, it is noted that the site is located outside the 800m radius to both Penrith

and Kingswood railway stations. As such, the more conservative traffic generation rate

nominated in the RMS Guidelines has been adopted in this instance, as follows:

High Density Residential Flat Buildings in Sub-Regional Centres

0.29 peak hour vehicle trips/dwelling

Furthermore, the RMS Guidelines do not however nominate a traffic generation rate for

small, local medical centres, referring only to "extended hours medical centres". For the

purposes of this assessment therefore, a *first principles* approach has been taken.

In practical terms, the proposed medical clinic is expected to comprise the arrival of 2 to 3

staff during the morning peak period and the subsequent departure of 2 to 3 staff during the

afternoon peak period.

Patient consults are expected to be booked at 30-minute intervals throughout the day,

including the first and last hours of the day, such that on a typical day there will be 2 patients

per hour arriving and departing.

Assuming all staff and patients drive to the medical clinics, the proposed clinic could

therefore expect to generate in the order of 7 vehicle movements during the weekday road

network peak periods – i.e. 5 trips TO/2 trips FROM in the morning peak and 2 trips TO/5

trips FROM in the afternoon peak.

Application therefore of the above traffic generation rates and assumptions to the various

components of the development proposal yields a total traffic generation potential of

approximately 18 vehicle trips per hour (vph) during the weekday peak periods (TO &

FROM, combined), as set out below:

Projected Future Traffic Generation Potential of the Site

Health Consulting Rooms (1 clinic, 2 consulting rooms):

7 peak hour vehicle trips

Residential apartments (38 apartments):

11 peak hour vehicle trips

TOTAL TRAFFIC GENERATION POTENTIAL:

18 peak hour vehicle trips

That projected future level of traffic generation potential should however, be offset or

discounted by the volume of traffic which could reasonably be expected to be generated by

the previously approved uses of the site, in order to determine the nett change in traffic

generation potential expected to occur as a consequence of the current development proposal.

Application of the above residential traffic generation rate to the 38 residential apartments

approved as part of DA20/0365 yields a traffic generation potential of approximately 11 vph.

Accordingly, it is likely that the proposed development will result in nett increase in the

traffic generation potential of the site of approximately 7 vph, as set out below:

Projected Nett Increase in Peak Hour Traffic Generation Potential

of the Site as a consequence of the Development Proposal

Projected Future Traffic Generation Potential:

18 peak hour vehicle trips

Less Previously Approved Traffic Generation Potential:

-11 peak hour vehicle trips

NETT INCREASE IN TRAFFIC GENERATION POTENTIAL:

7 peak hour vehicle trips

In this regard, it is noted that a portion of the patients visiting the proposed 'medical'

component will be drawn from residents living within the apartments above as well as the

surrounding local residential area, many of whom will live within walking distance.

In any event, that projected *nett increase* in traffic activity as a consequence of the development proposal is minimal, consistent with the R4 zoning objectives of the site and will clearly not have any unacceptable traffic implications in terms of road network capacity.

4. PARKING IMPLICATIONS

Existing Kerbside Parking Restrictions

The existing kerbside parking restrictions which apply to the road network in the vicinity of the site comprise:

- NO STOPPING restrictions along the western side of Parker Street
- generally UNRESTRICTED kerbside parking along both sides of Hope Street, including along the site frontage, and throughout the local area
- BUS ZONES located at regular intervals along both sides of Derby Street and also High Street.

Off-Street Parking Provisions

The off-street car parking rates applicable to the development proposal are specified in the *Penrith Development Control Plan 2014, C10 Transport Access and Parking* document in the following terms:

Residential Flat Buildings

bedroom apartment:
 space per dwelling
 bedroom apartment:
 space per dwelling
 bedroom apartment:
 space per dwelling
 visitors:
 space per 5 dwellings

Service Bay: 1 space for every 40 dwellings
Carwash Bay: 1 space for every 50 dwellings

Health Consulting Rooms/Medical Centres

3 spaces per health care professional practising at any one time plus

1 space per receptionist/support staff

Application of the above parking rates to the various components of the development proposal yields an off-street parking requirement of 59 parking spaces, as set out on the following page:

Residential (38 apartments): 43.0 spaces Visitors: 7.6 spaces Service Bay: 1.0 space Car wash bay: 0.8 spaces **Sub-Total:** 52.4 spaces Health Consulting Rooms (2 doctors): 6.0 spaces Health Consulting Rooms – Support (1 staff): 1.0 space **Sub-Total:** 7.0 spaces TOTAL: 59.4 spaces

The proposed development makes provision for a total of 61 off-street parking spaces, comprising 45 residential spaces (including 4 disabled spaces), 8 visitor spaces (including a shared car wash bay), 7 medical centre spaces (including a disabled space) and a dedicated service bay, thereby satisfying Council's *DCP 2014* parking requirements.

In this regard, it is noted that the previously approved basement footprint remains consistent with the proposed basement, however with a *minor* shift/reduction in the garbage holding area/bin lift in the upper basement level, in order to accommodate the conversion of a standard car space into a disabled space with its associated disabled shared area.

The geometric design layout of the proposed parking facilities has been designed to comply with the relevant requirements specified in the Standards Australia publications *AS2890.1*, *AS2890.2*, *AS2890.3* & *AS2890.6* in respect of parking bay dimensions, ramp gradients, overhead clearances and aisle widths.

Loading/Servicing Provisions

Loading/servicing for the proposed medical centre component is expected to be undertaken by a variety of light commercial vehicles such as vans, utilities and wagons, which are capable of fitting into the proposed loading/service bay located at the bottom of the entry ramp on the upper basement level.

Waste collection for the proposed development is to be undertaken on site by Council's 9.7m long garbage truck, as detailed below. In this regard, a dedicated loading area is to be located in the south-western corner of the ground floor level, consistent with the approved design.

The proposed loading area includes a mechanical turntable, thereby allowing all trucks to enter and exit the site in a forward direction at all times.

2.3 DESIGN SPECIFICATIONS REAR LOAD WASTE COLLECTION VEHICLES

The following dimensions are provided for a standard heavy rigid vehicle as identified in Australian Standard 2890.2:

2.3.1 Low Entry Heavy Rigid Waste Collection Vehicle

Vehicle Classifications	Heavy Rigid Vehicle Dimensions		
Overall Length (m)	9.7		
Operational Length (m)	11.7		
Design Width (m)	2.8		
Design Height (m)	3.1		
Swept Circle (m)	17.0		
Clearance (travel height) (m)	3.5		
Roadway/ramp grade (max)	1:6.5 (15.4%)		
Rate of change of grade (max)	1:12 (8.3%) in 4.0m of travel		
Gross Weight (max tonnes)	28.0		
Front Chassis Clearance	13°		
Rear Chassis Clearance	16°		

Table 1: Standard dimensions in accordance with AS 2890.2

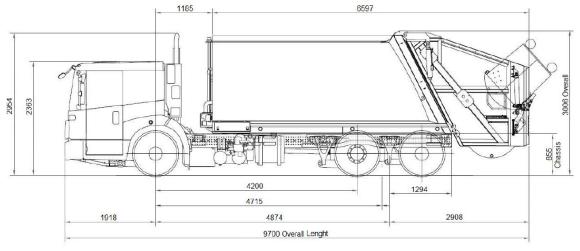


Figure 1: 9.7m Heavy Rigid Rear Load Waste Collection Vehicle specifications

In summary, the proposed parking and loading facilities satisfy the relevant requirements specified in both Council's *DCP 2014* as well as the Australian Standards and it is therefore concluded that the proposed development will not have any unacceptable parking or loading implications.

APPENDIX A

PREVIOUSLY APPROVED ARCHITECTURAL PLANS DA20/0365

Document Set ID: 9740175 Version: 1, Version Date: 20/09/2021

SITE CALCULATIONS SITE AREA: 1894.4sqm LANDSCAPED/DEEP SOIL AREAS: LANDSCAPED AREA AT REAR: LANDSCAPED AREA AT FRONT: 488sqm 185sqm 673sqm (35.5% OF TOTAL SITE AREA) 663sqm (35% OF TOTAL SITE AREA) TOTAL LANDSCAPED AREA: REQUIRED AREA: **HOPE** STREET GROUND FLOOR COMMUNAL: LEVEL 5 COMMUNAL: TOTAL COMMUNAL: 380sqm(70sqm INTERNAL) 513sqm (27% OF SITE AREA) 10 (INCLUDES 1 WASHBAY) 50 (INCLUDES 4 ACCESSIBLE) RESIDENT: SERVICE VEHICLE: TOTAL REQUIRED: TOTAL PROVIDED: BIKE PARKING: MOTORBIKE PARKING: **DEEP SOIL AREA** R.L 37.55 FIRE STAIR 1:50 (2.0%) GRADE CAR SPACE (RESIDENTIAL) 1:20 (5%) GRADE MIN 2.5M HEAD CLEARANCE ABOVE PARKING & SHARED MAX 1:40 GRADE TO ALL DIRECTIONS SPACES TO BE SUITABLY MARKED TO ASNZS2890.6 CAR SPACE (RESIDENTIAL) DESIGNATED LOW HEAD (RESIDENTIAL) SHARED SPACE WITH BOLLARD R.L 39.95 PLANT RM **BRICK COTTAGE TILE ROOF** BRICK COTTAGE TILE ROOF No.24 CAR SPACE (RESIDENTIAL) CAR SPACE (RESIDENTIAL) CAR SPACE (RESIDENTIAL) CAR SPACE (RESIDENTIAL) OUTLINE OF PROPOSED RFB CURRENTLY IN COUNCIL CAR SPACE (RESIDENTIAL) **FIRE STAIR** CAR SPACE (RESIDENTIAL) CAR SPACE (RESIDENTIAL) A1.12A PLANT RM /4030/ R.L 37.75 R.L 38.48 SIDE SETBACK **BIKE STR** R.L 38.23 X4 +==== R.L 38.23 38 SPACES CAR SPACE (RESIDENTIAL) 1:30 (3.3%)GRADE 1:20 (5%)GRADE PERGOLA STORAGE 5m3 STORAGE CLEANERS STORAGE X 10 STORAGE STORAGE 8m3 STORAGE 8m3 **DEEP SOIL AREA**

PROPOSED LOWER BASEMENT

Scale: 1:100

1. DO NOT SCALE FROM DRAWING, USE WRITTEN DIMENSIONS ONLY
2. BUILDER TO CHECK AND VERIFY ALL DIMENSIONS & LEVELS
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SITE IS THE OWNERS RESPONSIBILITY TO ENSURE THAT THE
ENGINEER HAS INVESTIGATED SUBSOIL CONDITIONS &
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C COPYRIGHT BUILDING DESIGN & TECHNOLOGY.

BUILDING DESIGN & TECHNOLOGY Pty Ltd Application Prepared By: Mark Makhoul

Shop 2, 15 Bransgrove St Wentworthville 2145, Po Box 795 Kings Langley NSW 2147 Ph: 02 9687 0814 Mob: 0412 109 759 E-mail: mark@build-design.com.au Registered Architect Zachary Hau 9914

PROJECT: PROPOSED UNIT DEVELOPMENT LOCATED AT 26-30 HOPE ST PENRITH

TITLE: LOWER BASEMENT PLAN

SCALE: A1 @ 1:100 DRAWN: MM

PROJECT DATE: FEB 2020 CHECKED: ZH REV: A

PROJECT No. 201727A DWG No. DA1.02

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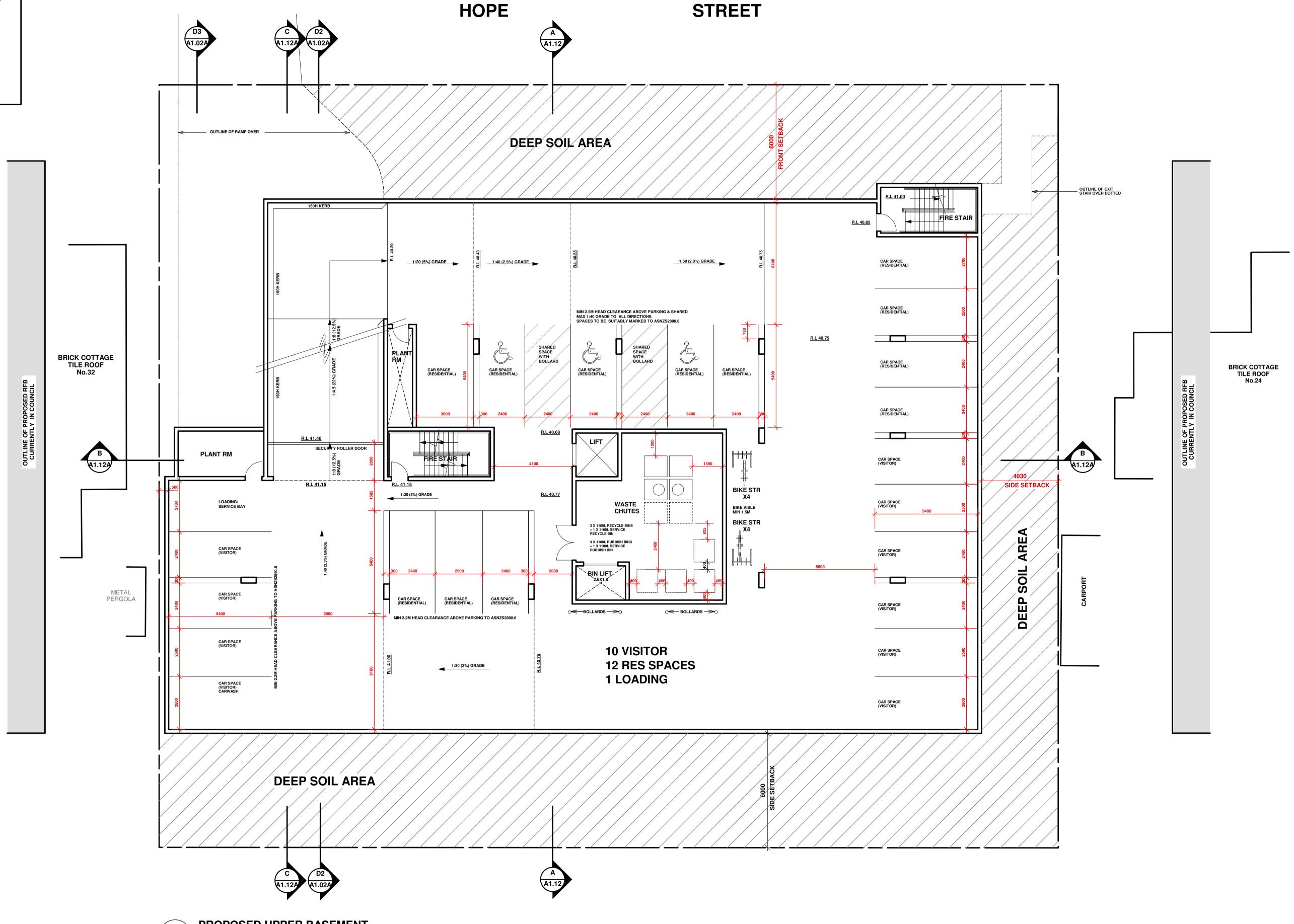
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488sqm 185sqm TOTAL LANDSCAPED AREA: REQUIRED AREA: 673sqm (35.5% OF TOTAL SITE AREA) 663sqm (35% OF TOTAL SITE AREA)

1894.4sqm

GROUND FLOOR COMMUNAL: LEVEL 5 COMMUNAL: TOTAL COMMUNAL: 380sqm(70sqm INTERNAL)

133sqm 513sqm (27% OF SITE AREA) 10 (INCLUDES 1 WASHBAY) 50 (INCLUDES 4 ACCESSIBLE) RESIDENT: SERVICE VEHICLE: TOTAL REQUIRED: TOTAL PROVIDED: BIKE PARKING: MOTORBIKE PARKING:

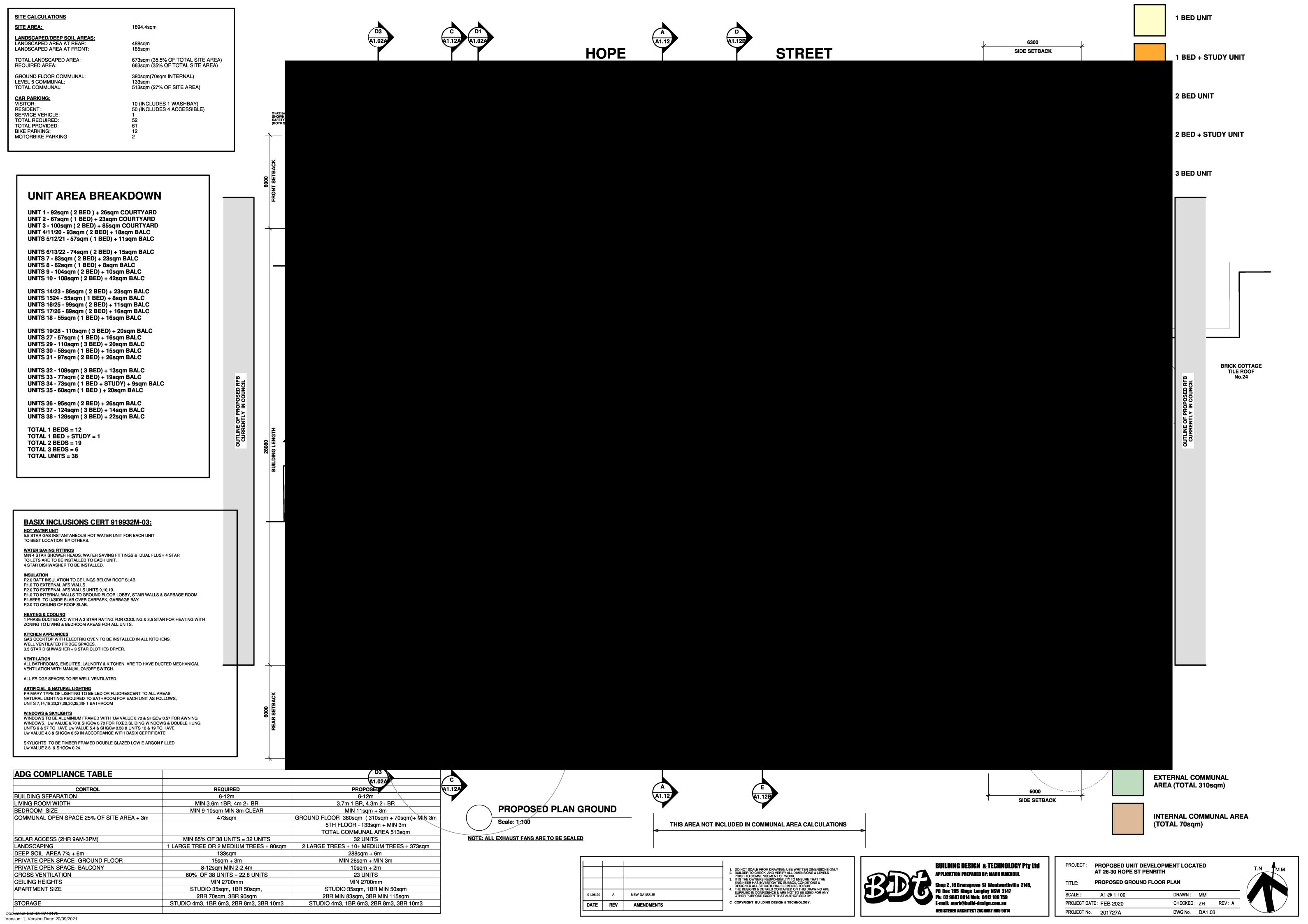


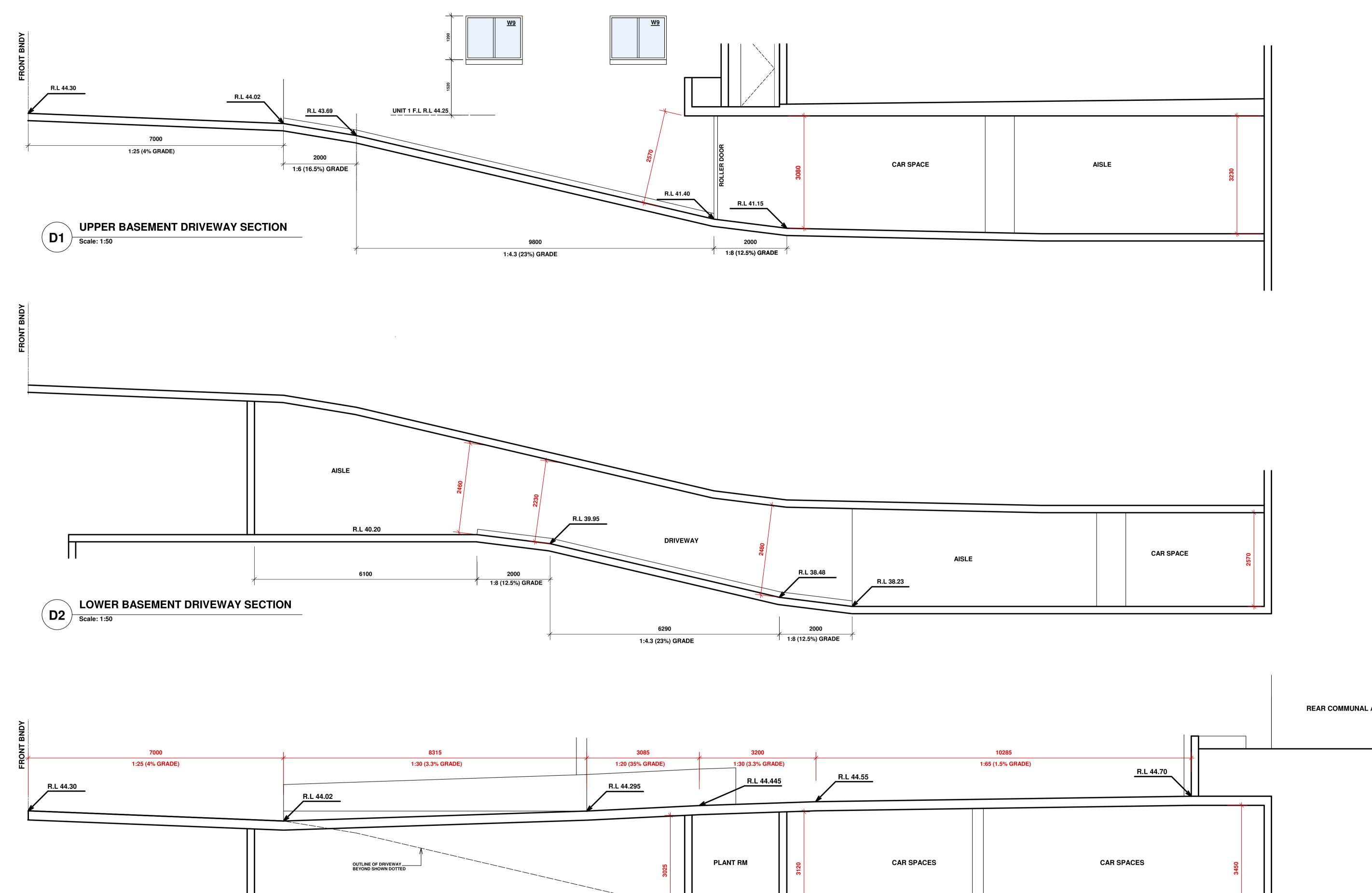
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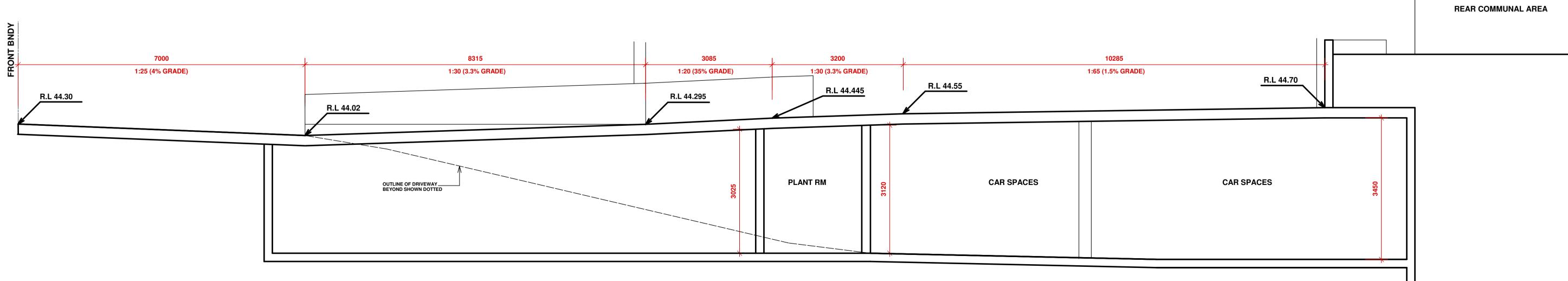
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GARBAGE TRUCK DRIVEWAY SECTION (D3) Scale: 1:50

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01.06.20



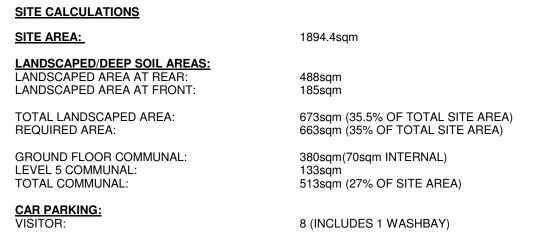
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PROJECT No.	201727A	DWG No. A1.02A	

APPENDIX B

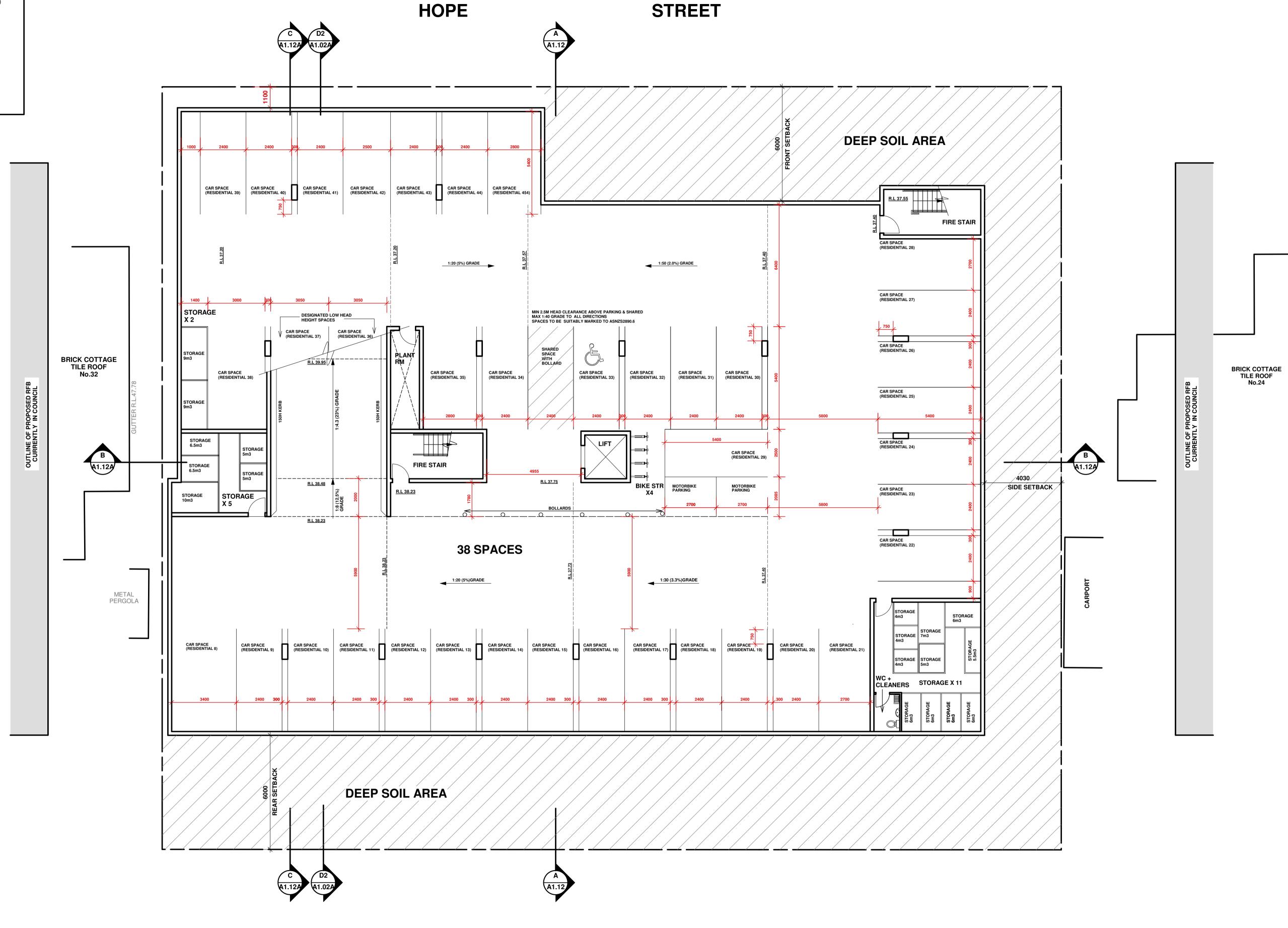
PROPOSED ARCHITECTURAL PLANS

Document Set ID: 9740175 Version: 1, Version Date: 20/09/2021



8 (INCLUDES 1 WASHBAY) 45 (INCLUDES 4 ACCESSIBLE) RESIDENT:

SERVICE VEHICLE: MEDICAL SPACES: TOTAL REQUIRED: TOTAL PROVIDED: **BIKE PARKING:** MOTORBIKE PARKING:



PROPOSED LOWER BASEMENT Scale: 1:100

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SITE CALCULATIONS SITE AREA:

LANDSCAPED/DEEP SOIL AREAS: LANDSCAPED AREA AT REAR: LANDSCAPED AREA AT FRONT: 488sqm 185sqm

673sqm (35.5% OF TOTAL SITE AREA) 663sqm (35% OF TOTAL SITE AREA) TOTAL LANDSCAPED AREA: REQUIRED AREA:

GROUND FLOOR COMMUNAL: LEVEL 5 COMMUNAL: TOTAL COMMUNAL:

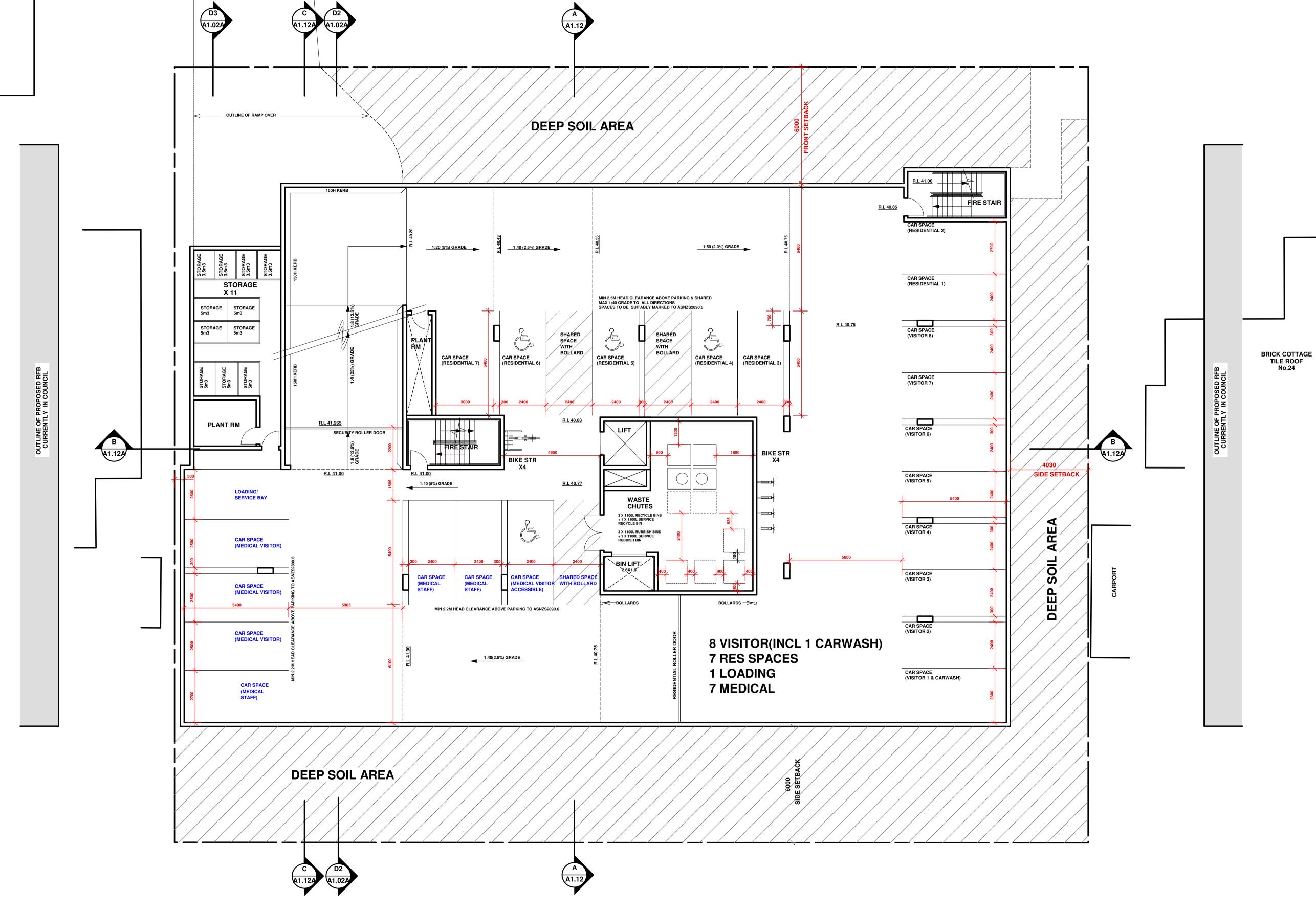
380sqm(70sqm INTERNAL)

513sqm (27% OF SITE AREA)

1894.4sqm

RESIDENT: SERVICE VEHICLE: MEDICAL SPACES: 8 (INCLUDES 1 WASHBAY) 45 (INCLUDES 4 ACCESSIBLE)

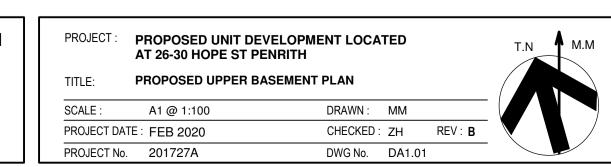
TOTAL REQUIRED: TOTAL PROVIDED: **BIKE PARKING:** MOTORBIKE PARKING:

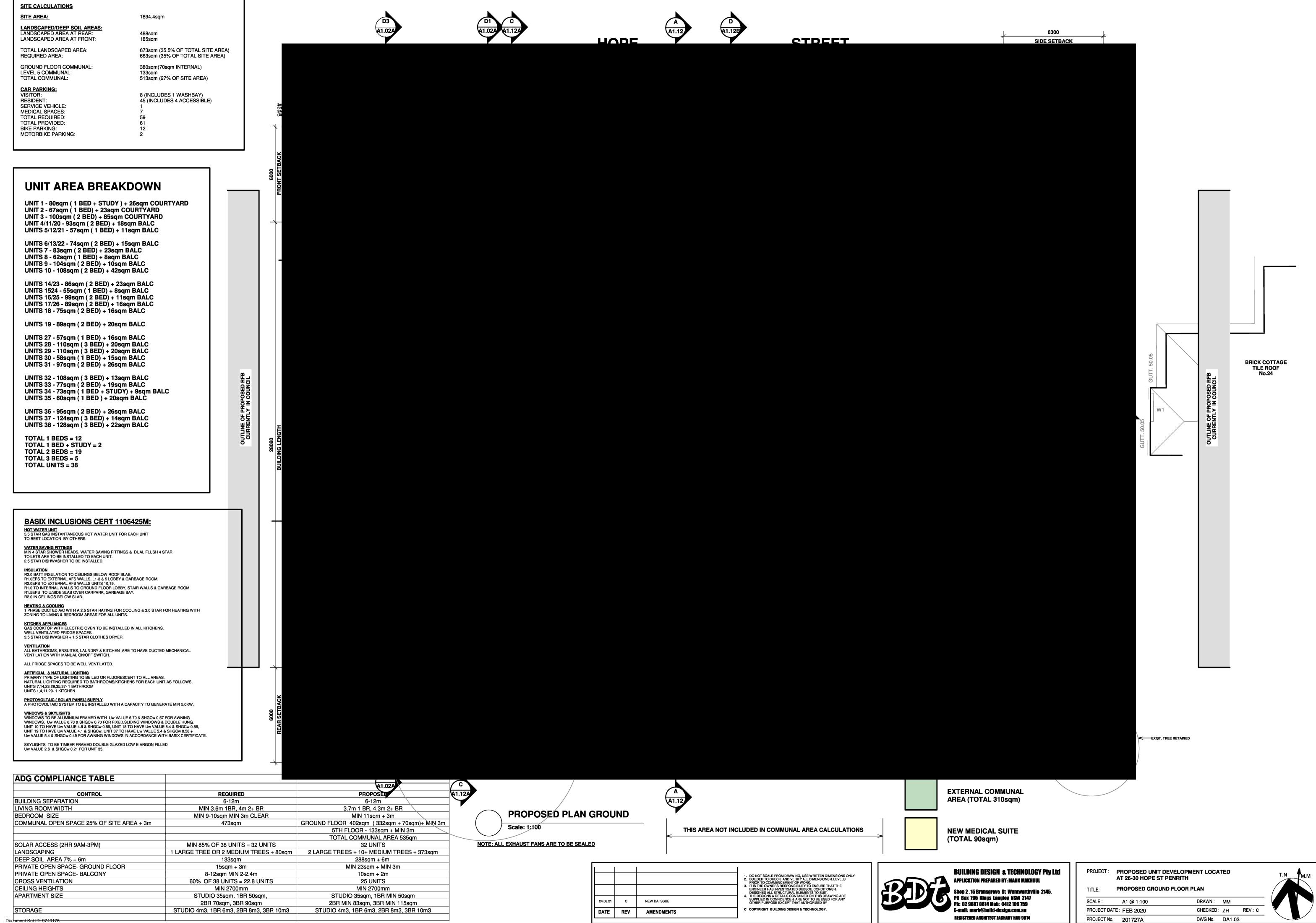


PROPOSED UPPER BASEMENT Scale: 1:100

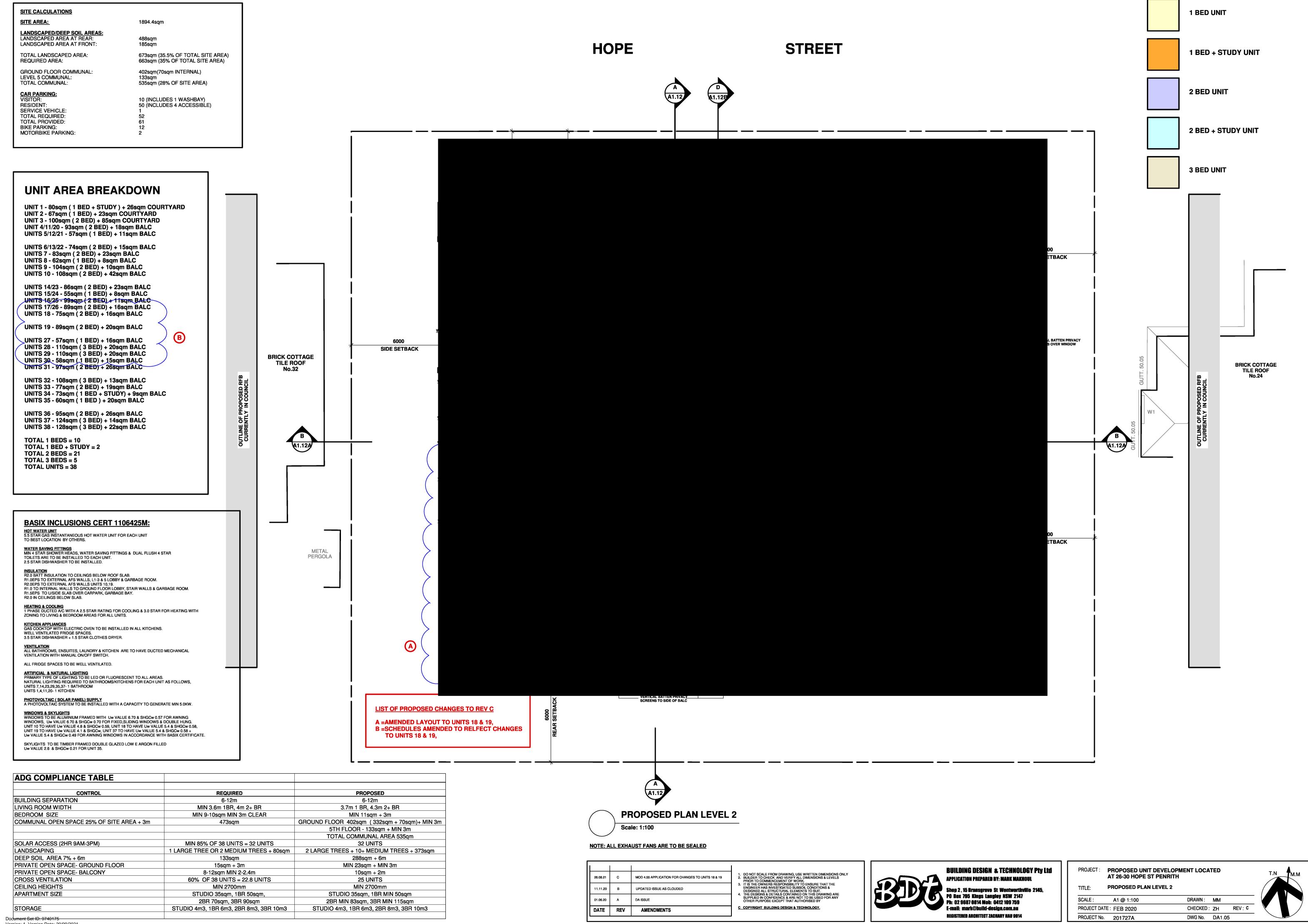
01.06.20 DATE	A REV	DA ISSUE AMENDMENTS	DESIGNED ALL STRUCTURAL ELEMENTS TO SUIT. 4. THE DESIGNS & DETAILS CONTAINED ON THIS DRAWING ARE SUPPLIED IN CONFIDENCE & ARE NOT TO BE USED FOR ANY OTHER PURPOSE EXCEPT THAT AUTHORISED BY C COPYRIGHT BUILDING DESIGN & TECHNOLOGY.
24.08.21	В	NEW DA ISSUE	1. DO NOT SCALE FROM DRAWING, USE WRITTEN DIMENSIONS ONLY 2. BUILDER TO CHECK AND VERIFY ALL DIMENSIONS & LEVELS PRIOR TO COMMENCEMENT OF WORK. 3. IT IS THE OWNERS RESPONSIBILITY TO ENSURE THAT THE ENGINEER HAS INVESTIGATED SUBSOIL CONDITIONS &







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