

# STATEMENT OF ENVIRONMENTAL EFFECTS

For

Alterations and additions to and existing community facility

At

1158-1160 Castlereagh Road, Castlereagh

for

Penrith City Council

prepared by  
Kim Burrell

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February 2019

## 1. INTRODUCTION

This Statement of Environmental Effects is submitted in support of a proposal for alterations and additions to an existing community facility in accordance with plans submitted with the development application prepared by Justin Long Design, identified as Dwg No. A03-07 and dated 21.01.19.

Submitted with this development application are the following:

- Detail & Contour Survey, prepared by Vince Morgan Surveyors, Plan No. 21944T and dated 20.08.18
- Title Page, General Notes & Schedule of external finishes, Dwg No A00, prepared by Justin Long Design and dated 21.01.19.
- Proposed Greater Site Plan, Dwg No A01, prepared by Justin Long Design and dated 21.01.19.
- Existing ground floor plan, Dwg No. A02 prepared by Justin Long Design and dated 21.01.19
- Proposed site analysis plan, Dwg No. A08, prepared by Justin Long Design and dated 21.01.19.
- Proposed erosion and sediment control plan, Dwg No A09, prepared by Justin Long Design and dated 21.01.19.
- Waste Management Plan
- Heritage impact statement, prepared by Archnex Designs and dated 12.12.18

The Statement addresses the relevant matters for consideration under section 4.15, Evaluation, of the Environmental Planning and Assessment Act, 1979 No 203.

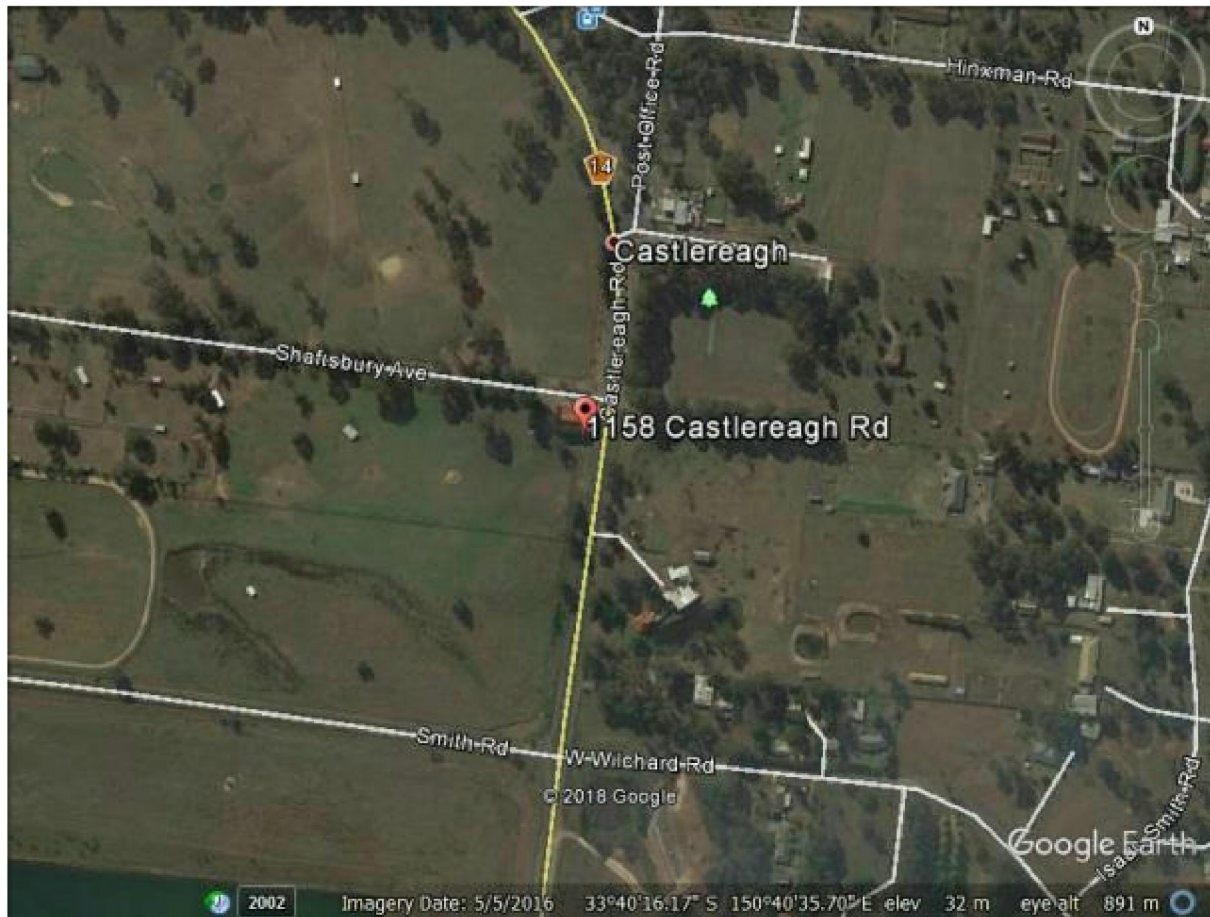
## 2. LOCALITY AND SITE

The site known as 1158-1160 Castlereagh Road, Castlereagh is situated on its western side at its junction with Shaftsbury Avenue (see Locality Plan overleaf).

The site consists of Lot 1, DP 198257, is regular in shape with a 35.205-metre frontage to Castlereagh Road and a 57.535-metre depth, a site 2026m<sup>2</sup> in size. The site has an average 800mm fall in slope from front to rear, however, it has a more significant 2.33-metre cross-fall from its north-east corner to the south-west corner.

The property is occupied by a single-storey brick building with a metal roof, which is commonly known as Castlereagh Hall. It is identified in the Penrith Local Environmental Plan (the LEP) as a heritage item. There is a paved platform in the south-west corner of the site and a concrete bin store located at the rear of the hall. There is a variety of trees scattered across the site. Off-street parking for the premises is found in front of the building on the Shaftsbury Avenue frontage. Adjoining and nearby development is generally associated with rural production.

### Locality Plan



Source: Google Earth

### 3. PROPOSAL

The application involves carrying out alterations and additions to the existing building including a minor addition, renovating the existing WCs at the western end of the hall and upgrading access for disabled facilities. This work also includes opening and closing some existing door openings to improve accessibility. It is also proposed to provide a new platform lift to the stage on its southern side for disabled access.

A new composite deck is also proposed on the southern side of the building including upgrading existing door openings for BCA compliance as well as minor landscaping and drainage works.

The external treatment to the WC additions will be finished in painted brickwork to match existing, weatherboard infill panelling and aluminium framed windows to match the existing.

It is also proposed to remove three trees to provide the new composite deck on the southern side of the existing building.

## **4. STATUTORY CONTROLS**

### **4.1 Environmental Planning and Assessment Regulation 2000**

The following information additional to that on the development application form is provided in accordance with clause 50 and Schedule 1 of the *Environmental Planning and Assessment Regulation*:

The land the subject of the application is not critical habitat or part of critical habitat. The site is within a built-up suburban area and no threatened species, populations or ecological communities or their habitats are likely to be significantly affected by the proposed development.

The application is accompanied by this Statement of Environmental Effects and the additional documents listed under 1.

### **4.2 Sydney Regional Environmental Plan No. 20 Hawksbury/Nepean River**

The *Sydney Regional Environmental Plan No. 20 Hawksbury/Nepean River* aims to *protect the environment of the Hawkesbury-Nepean River system by ensuring that the impacts of future land uses are considered in a regional context.*

There are no specific relevant development controls applicable to the proposal, however, it is considered that the proposal will not have any unreasonable impact on the future land uses in the region.

### **4.3 Penrith Local Environmental Plan 2010**

The Penrith Local Environmental Plan 2010, the LEP came into force on 22 September 2010. Under the LEP, the property is zoned RU1 Primary Production. The proposal is permissible with Council consent.

The relevant aims, objectives of the Penrith LEP are to:

- (a) *to provide the mechanism and planning framework for the management, orderly and economic development, and conservation of land in Penrith,*

- (b) *to promote development that is consistent with the Council's vision for Penrith, namely, one of a sustainable and prosperous region with harmony of urban and rural qualities and with a strong commitment to healthy and safe communities and environmental protection and enhancement,*
- (c) *to accommodate and support Penrith's future population growth by providing a diversity of housing types, in areas well located with regard to services, facilities and transport, that meet the current and emerging needs of Penrith's communities and safeguard residential amenity,*
- (d) *to foster viable employment, transport, education, agricultural production and future investment opportunities and recreational activities that are suitable for the needs and skills of residents, the workforce and visitors, allowing Penrith to fulfil its role as a regional city in the Sydney Metropolitan Region,*
- (e) *to reinforce Penrith's urban growth limits by allowing rural living opportunities where they will promote the intrinsic rural values and functions of Penrith's rural lands and the social well-being of its rural communities,*
- (f) *to protect and enhance the environmental values and heritage of Penrith, including places of historical, aesthetic, architectural, natural, cultural, visual and Aboriginal significance,*
- (g) *to minimise the risk to the community in areas subject to environmental hazards, particularly flooding and bushfire, by managing development in sensitive areas,*
- (h) *to ensure that development incorporates the principles of sustainable development through the delivery of balanced social, economic and environmental outcomes, and that development is designed in a way that assists in reducing and adapting to the likely impacts of climate change.*

**Clause, 2.3, Zone objectives and Land Use Table** provides zone objectives and a Land use table.

As previously stated, the property is zoned RU1 Primary Production and the proposal is permissible. The objectives of the zone are:

- *To encourage sustainable primary industry production by maintaining and enhancing the natural resource base.*
- *To encourage diversity in primary industry enterprises and systems appropriate for the area.*
- *To minimise the fragmentation and alienation of resource lands.*
- *To minimise conflict between land uses within this zone and land uses within adjoining zones.*
- *To protect and enhance the existing agricultural landscape character of the land.*
- *To ensure development is compatible with the environmental capabilities of the land and does not unreasonably increase the demand for public services or public facilities.*
- *To preserve and improve natural resources through appropriate land management practices.*

The assessment of the proposal against the standards of the LEP and the controls in Council's Development Control Plans (DCP) as discussed later in this statement, confirms that it is consistent with the objectives of the zone.

**Clause 5.10, Heritage conservation**, provides matters for consideration with respect to heritage conservation and objectives. The objectives for heritage conservation are:

- (a) *to conserve the environmental heritage of Penrith,*
- (b) *to conserve the heritage significance of heritage items and heritage conservation areas, including associated fabric, settings and views,*
- (c) *to conserve archaeological sites,*
- (d) *to conserve Aboriginal objects and Aboriginal places of heritage significance.*

Sub-clause 2 requires Council consent for carrying out alterations to a heritage item. Under the LEP, the site is identified as a heritage item, *the Castlereagh Council Chambers (former)*.

**Subclause (4), Effect of proposed development on heritage significance**, requires Council in respect of a heritage item or heritage conservation area to consider the effect of the proposed development on the heritage significance of the item or area concerned. This subclause applies regardless of whether a heritage management document is prepared under subclause (5) or a heritage conservation management plan is submitted under subclause (6).

The proposal involves minor alterations and additions to the existing building which are not only designed to improve its amenity but also in a manner that is compatible with the character, materials and finishes of the existing building as confirmed in the heritage impact statement prepared under separate cover by Mr. Greg Patch, Archnex Designs.

**Subclause (5), Heritage assessment**, states that Council may, before granting consent to any development:

- (a) *on land on which a heritage item is located, or*
- (b) *on land that is within a heritage conservation area, or*
- (c) *on land that is within the vicinity of land referred to in paragraph (a) or (b),*

*require a heritage management document to be prepared that assesses the extent to which the carrying out of the proposed development would affect the heritage significance of the heritage item or heritage conservation area concerned.*

The requirement for a heritage management document is not mandatory. However as previously stated a heritage impact statement prepared by Mr. Greg Patch, Archnex accompanies this application. This statement concludes as follows:

*The proposed works to the Castlereagh Hall (former Council Chambers) are intended to improve the amenity and function of the building. These are relatively*

*low-impact works to improve the WC facilities, the logistics of furniture, access to the stage, and a more functional indoor/outdoor facility.*

**Clause 7.1, Earthworks**, provides an objective for the clause and matters for consideration. The objective of the clause is:

*to ensure that earthworks for which development consent is required will not have a detrimental impact on environmental functions and processes, waterways and riparian land, neighbouring land uses cultural heritage items or features of the surrounding land.*

Consent for *earthworks* (defined as “excavation or filling”) is not required unless the proposed earthworks are exempt development or ancillary to development for which consent has been given. The proposed alterations and additions involve minor excavation for footings.

In relation to the matters specified by clause 6.2(3) for consideration:

(a) *the likely disruption of, or any detrimental effect on, drainage patterns and soil stability in the locality of the development*

Comment: As shown in the stormwater drainage and sediment control plans (Dwg No. DA09) accompanying the application, the proposal is designed and construction will be managed to improve drainage patterns and soil stability on the site.

(b) *the effect of the proposed development on the likely future use or redevelopment of the land*

Comment: The proposed excavation and filling are ancillary to the proposed development in accordance with the zoning.

(c) *the quality of the fill or the soil to be excavated, or both*

Comment: Any soils removed from the site will be disposed in accordance with industry standards.

(d) *the effect of the development on the existing and likely amenity of adjoining properties*

Comment: The proposal will maintain levels within 1m of existing levels at the site boundaries and will have no adverse impact on the amenity of adjoining properties.

(e) *the source of any fill material and the destination of any excavated material*

Comment: Any excavated material will be disposed of appropriately.



(f) *the likelihood of disturbing relics*

Comment: The applicant is not aware of any evidence that would suggest the site is likely to contain relics.

(g) *the proximity to and potential for adverse impacts on any waterway, drinking water catchment or environmentally sensitive area*

Comment: The site is not within close proximity to any water way. It will not have any impact on a drinking water catchment or environmentally sensitive area.

(h) *any appropriate measures proposed to avoid, minimise or mitigate the impacts of the development*

Comment: Construction in accordance with the application documentation and Council's standard conditions of approval can be expected to avoid or acceptably minimise any adverse impacts while the works are in progress.

**Clause 7.5, Protection of scenic character and landscape values**, provides objectives and matters for consideration in relation to protection of scenic character and landscape values. The objectives are:

- (a) *to identify and protect areas that have particular scenic value either from major roads, identified heritage items or other public places,*
- (b) *to ensure development in these areas is located and designed to minimise its visual impact.*

The land is identified as "Land with scenic and landscape values" on the [Scenic and Landscape Values Map](#).

Development consent must not be granted for any development unless the consent authority is satisfied that measures will be taken, including in relation to the location and design of the development, to minimise the visual impact of the development from major roads and other public places.

Comment: The proposed single-storey alterations and additions are generally located at the side and rear of the existing building and, designed in a manner that is compatible with its existing character. Therefore, it is considered that the proposal will have an acceptable visual impact on the existing building as viewed from major roads and other public places. It is also considered to be consistent with the objectives of the clause.



## **5 POLICY CONTROLS**

### **5.1 Penrith Development Control Plan 2014**

The *Penrith Development Plan 2014* supplements the provisions of the Penrith LEP 2013. The DCP came in effect on 17 April 2015. The DCP provides detailed objectives and controls for new development. The Policy contains several Parts that apply to various locations or design elements of development. The assessment of the proposal against relevant sections of the policy is discussed below.

#### **PART B DCP PRINCIPLES**

It is considered that the sensitively designed alterations and additions to the existing building which is identified as a heritage item is an acceptable form of environmentally sustainable development and consistent with the DCP principles.

#### **PART C CITY-WIDE CONTROLS**

The relevant controls are addressed as follows:

##### **C1 SITE PLANNING AND DESIGN PRINCIPLES**

###### **C1.1.2 Key Areas with Scenic and Landscape Values**

The proposal involves a minor addition to the existing single-storey community hall which is identified as a heritage item under the Council's LEP. The design of the addition integrates with the character of the existing building and it is therefore considered that it will maintain the scenic and landscape values of the locality.

###### **C1.2.5 Safety and security (Principles of Crime Prevention through Environmental Design)**

The proposed development is considered to suitably respond to CPTED principles in relation to appropriate lighting, locations, site and building layout, presentation and carparking.

###### **C1.2.6 Maximising access and adaptability**

The proposal's design which incorporates an improved standard of accessibility is considered to be consistent with the objectives and controls of this part of the DCP.

##### **C2 VEGETATION MANAGEMENT**

The application also includes the removal of 3 trees on the southern side of the building in order to provide the new composite deck. The proposed tree removal is considered to be acceptable because there are many more trees in the vicinity to provide an appropriate setting for the existing building and the installation of the deck

provides greater building accessibility, functionality and amenity for the halls use. The removal of the trees will also assist to reduce places of concealment and improve pedestrian movement around the building. Therefore, the proposed removal of the trees is considered to be acceptable.

## **C5 WASTE MANAGEMENT**

A waste management plan has been prepared in accordance with council requirements.

## **C7 CULTURE AND HERITAGE**

As stated earlier in this statement, the site is identified as a heritage item. The application has been accompanied by a heritage impact statement prepared under separate cover and in accordance with Council requirements.

## **PART D LAND USE CONTROLS**

### **D1 Rural Land Uses**

#### **1.5 Non-Agricultural Development**

The land is zoned for rural production i.e a rural use. There are no specific controls relevant to the proposal. The proposal will nonetheless have no unreasonable impact the rural land uses in the locality and it is therefore considered to be consistent with the following control objectives:

- a) *To ensure that the bulk and scale of structures do not adversely affect the visual amenity and scenic quality of an area;*
- b) *To discourage the siting of developments in the rural zones which in Council's opinion would be more appropriately located in industrial, business or special uses zones;*
- c) *To protect the viability of agricultural land uses in rural and environmental zones;*
- d) *To ensure that traffic generated by any development does not adversely affect the safety and efficiency of the road network, access or rural amenity; and*
- e) *To prevent the establishment of uses which have the potential to impact upon the rural and residential environment, particularly with regard to noise and traffic generation.*

### **D.5 OTHER LAND USES**

#### *5.5 Parent Friendly Amenities*

The objectives of this section are:

- a) *To ensure that all developments likely to be frequented by parents and children have suitable parenting facilities in public places that support and encourage breastfeeding;*
- b) *To ensure that safe and accessible toilets are provided in developments that cater for young children and their parent(s);*
- c) *To ensure that parent friendly amenities are suitable for use by both male and female carers;*
- d) *To provide parent friendly toilets that are appropriately located to minimise likelihood of embarrassment to all users;*
- e) *To ensure that all baby care rooms are of an adequate design and size, and are appropriately equipped.*
- f) *To ensure that all baby care rooms are maintained to appropriate standards.*
- g) *To ensure that approved baby care rooms continue to be used in accordance with development consent.*

This section of the DCP include a requirement for a 10m<sup>2</sup> Parenting Room and where public sanitary facilities are required or provided, the facilities should be designed to incorporate parent friendly accessible toilets.

The opportunity to provide a 10m<sup>2</sup> Parenting room inside the existing heritage listed building is a heritage item is limited. Although not specified on the plans, the existing lounge could be used as a parents room and any approval of the application could appropriately conditioned to require same.

The proposed facilities are considered to incorporate parent friendly accessible toilets.

The parent friendly accessible toilets will be appropriately sign posted, with the signage to be approved by Council.

Details of the minimum standards, as described in Table D5.2, have been shown on the plans submitted with the development application.

The applicant has submitted a cleaning procedure, routine and schedule.

## **6. OTHER MATTERS FOR CONSIDERATION**

Other relevant matters for consideration not addressed above are –

### **6.1 Applicable Regulations**

None applicable.

### **6.2 Likely Impacts**

#### **6.2.1 CONTEXT & SETTING**

The context is described in part 2 and potential impacts on adjacent properties and the locality are addressed elsewhere in this statement.

#### **6.2.2 ACCESS, TRANSPORT & TRAFFIC**

Not applicable.

#### **6.2.3 PUBLIC DOMAIN**

The proposed development will have no impact on public recreational opportunities, on the amount, location, design, use or management of public spaces, or on pedestrian linkages.

#### **6.2.4 UTILITIES**

The proposed development will have no significant impact on the capacity of water, sewer, electricity or gas services.

#### **6.2.5 HERITAGE**

Heritage issues have been addressed earlier in statement.

#### **6.2.6 LAND RESOURCES**

No productive or valuable land resources will be affected.

#### **6.2.7 WATER**

Discussed elsewhere in this statement.

#### **6.2.8 SOILS**

The proposal will not have any unreasonable impact on the soil of the site, the majority of which will be retained on site.

#### 6.2.9 AIR & MICROCLIMATE

The proposal will have no appreciable impact on air quality or microclimatic conditions.

#### 6.2.10 FLORA & FAUNA

The proposal will have no impact on the maintenance of biodiversity or on remnant native plants or animals.

#### 6.2.11 WASTE

Discussed elsewhere in this statement.

#### 6.2.12 ENERGY

Discussed elsewhere in this statement.

#### 6.2.13 NOISE & VIBRATION

The site is not subject to any unreasonable noise and vibration impacts.

#### 6.2.14 NATURAL HAZARDS

The site is not subject to risk from geotechnical instability, flooding or bushfire.

#### 6.2.15 TECHNOLOGICAL HAZARDS

Not relevant.

#### 6.2.16 SAFETY, SECURITY & CRIME PREVENTION

Discussed elsewhere in this statement.

#### 6.2.17 SOCIAL IMPACT

By providing additional improved amenities for the existing building in an attractive location with good access to facilities and services, the proposal will have a positive social impact.

#### 6.2.18 ECONOMIC IMPACT

The proposal will have a small and positive economic impact as a result of the construction activity on the site.

#### 6.2.19 SITE DESIGN & INTERNAL DESIGN

Discussed earlier in this statement.

#### 6.2.20 CONSTRUCTION

The additions to the building will be constructed in accordance with industry standards.

#### 6.2.21 CUMULATIVE IMPACTS

Hydrological impacts are addressed elsewhere in this Statement and the proposal will not generate any other cumulative impacts.

#### 6.2.22 DEMOLITION

The demolition work at the rear of the building required to implement the proposal will be carried out in accordance with the provisions of *Australian Standard AS 2601 – 1991: The Demolition of Structures*.

#### 6.2.23 BUILDING UPGRADING

The proposal will comply with the deemed-to-satisfy provisions of the *Building Code of Australia* (BCA).

### 6.2 Access, Transport and Traffic

The proposal will not have any unreasonable impact on daily and peak traffic volumes in Castlereagh Road and will maintain local amenity.

### 6.3 Utilities

Electricity, gas, water, sewerage, drainage and telephone services are available to the site.

### 6.3 Likely Impacts

All potential impacts are identified elsewhere in this Statement.

### 6.4 Suitability of the Site

As demonstrated in the relevant parts of this Statement, the site is suitable in physical, locational, transport and service utility terms for the proposed development.

## 7. CONCLUSION

The proposed alterations and additions to the existing community hall are permitted under the RU1 Primary Production zoning of the land pursuant to the Penrith Local Environmental Plan 2010.

The site is identified as a heritage item in the LEP. A heritage impact statement accompanies the development application and concludes:

*The proposed works to the Castlereagh Hall (former Council Chambers) are intended to improve the amenity and function of the building. These are relatively low-impact works to improve the WC facilities, the logistics of furniture, access to the stage, and a more functional indoor/outdoor facility.*

The proposal is generally consistent with the qualitative guidelines and the quantitative controls and performs well when assessed against Council's Development Control Plan.

In summary, the proposed development is consistent with the relevant objectives of the RU1 Primary Production zone including the following:

- *To minimise conflict between land uses within this zone and land uses within adjoining zones.*
- *To protect and enhance the existing agricultural landscape character of the land.*
- *To ensure development is compatible with the environmental capabilities of the land and does not unreasonably increase the demand for public services or public facilities.*

The proposal is therefore suitable for approval.

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Town Planner

8 February 2019